Deploying: A Perspective

Ops Law/JAG Flag

May 2001

A Middle East Perspective

Central Command Area of Operations (AO

Background

Quick Tour of the AOR

USCENT
SOUTHERN WATCH
JTF-SWA

U.S. Air Forces in AOR

Gen Franks

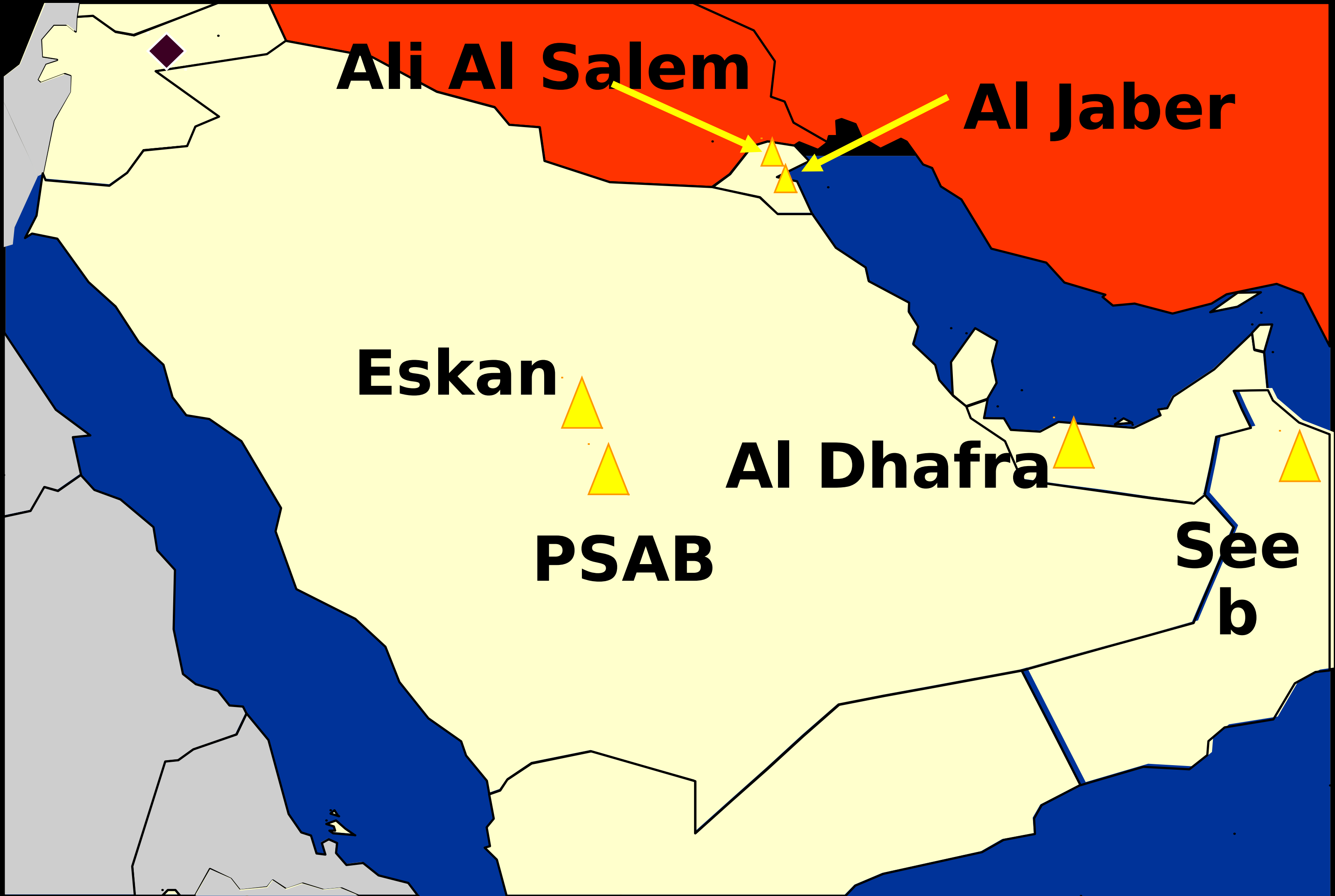
Lt Gen Wald

- ★★★★ CINCCENT
  - ★★★ CENTAF/9 AF
    - ★★ JTF-SWA/9 ASETF-SW
      - ★ 363 AEW PSAB (SA)
        - 763 EARS UAE
        - 763 EAS Oman
      - 320 AEG Eskan (SA)
      - 332 AEW Al Jaber (KU)
      - 9 AEG Ali Al Salem (KU)

Brig Gen Dylewski

Forward Deployed

Steady State Locations

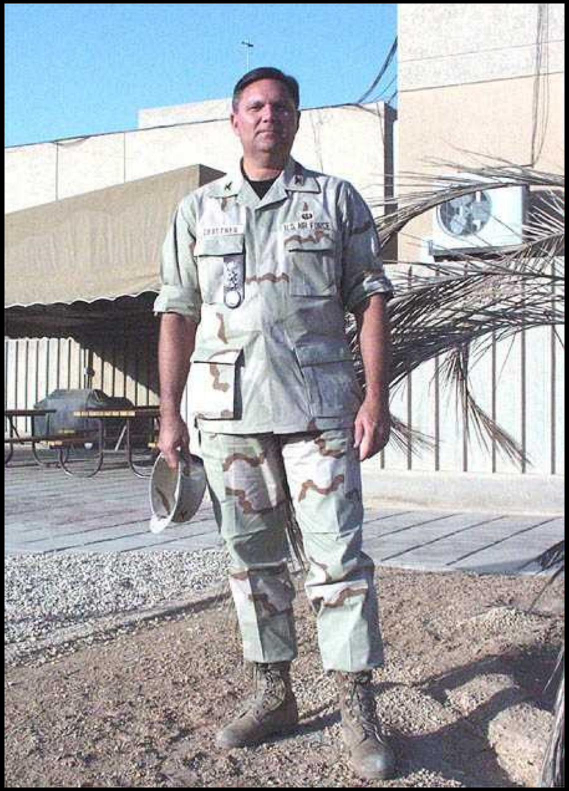


Ali Al Salem
Al Jaber
Eskan
Al Dhafra
PSAB
See
b

Eskan Village

SOUTHERN WATCH

JTF-SWA



Col Jeff Chostner

Eskan Village

332D AIR EXPEDITIONARY GROUP

KEENE
U.S. AIR
U.S. AIR FORCE

Capt Theresa Keene and TSgt Toni Patte

Eskan Village

4409th AIR BASE GROUP
Welcome To
Eskan Village

Eskan Village

Prince Sultan AB

363D AIR EXPEDITIONARY WING

Capt Mark Hoover, TSgt Tracy Jackson, and Lt Col Kit Taylor

Prince Sultan AB

قاعدة الأمير سلطان الجوية
PRINCE SULTAN AIR BASE

Prince Sultan AB

Baskin Robbins
31
باسكن روبنز
31
Baskin Robbins
OPEN
31
Baskin

Prince Sultan AB

Lt Col Rick Russell

Ali Al Salem

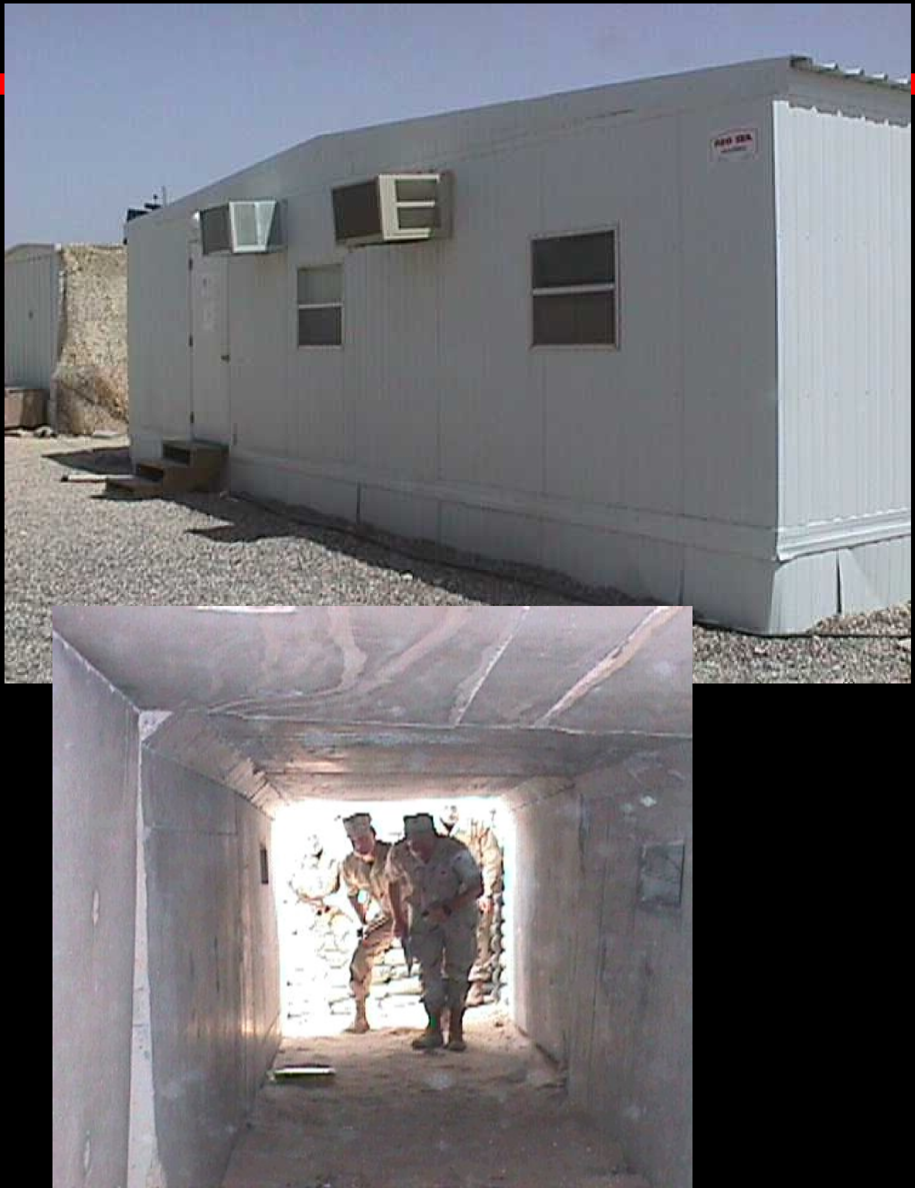
9th Air Expeditionary Group
Tip of the Spear
THE ROCK
Kuwait
Ali Al Salem Air Base

MURRAY
U.S. AIR FORCE

Capt Frank Murray

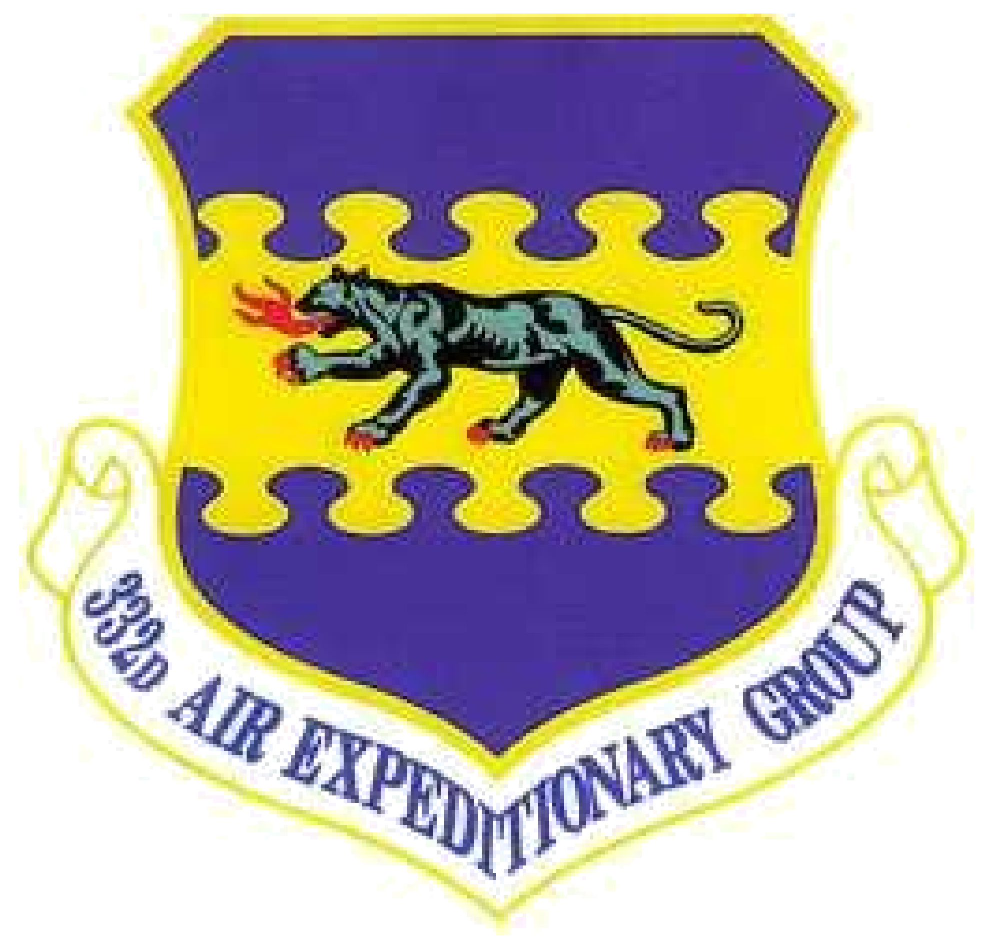
Ali Al Salem

Ali Al Salem



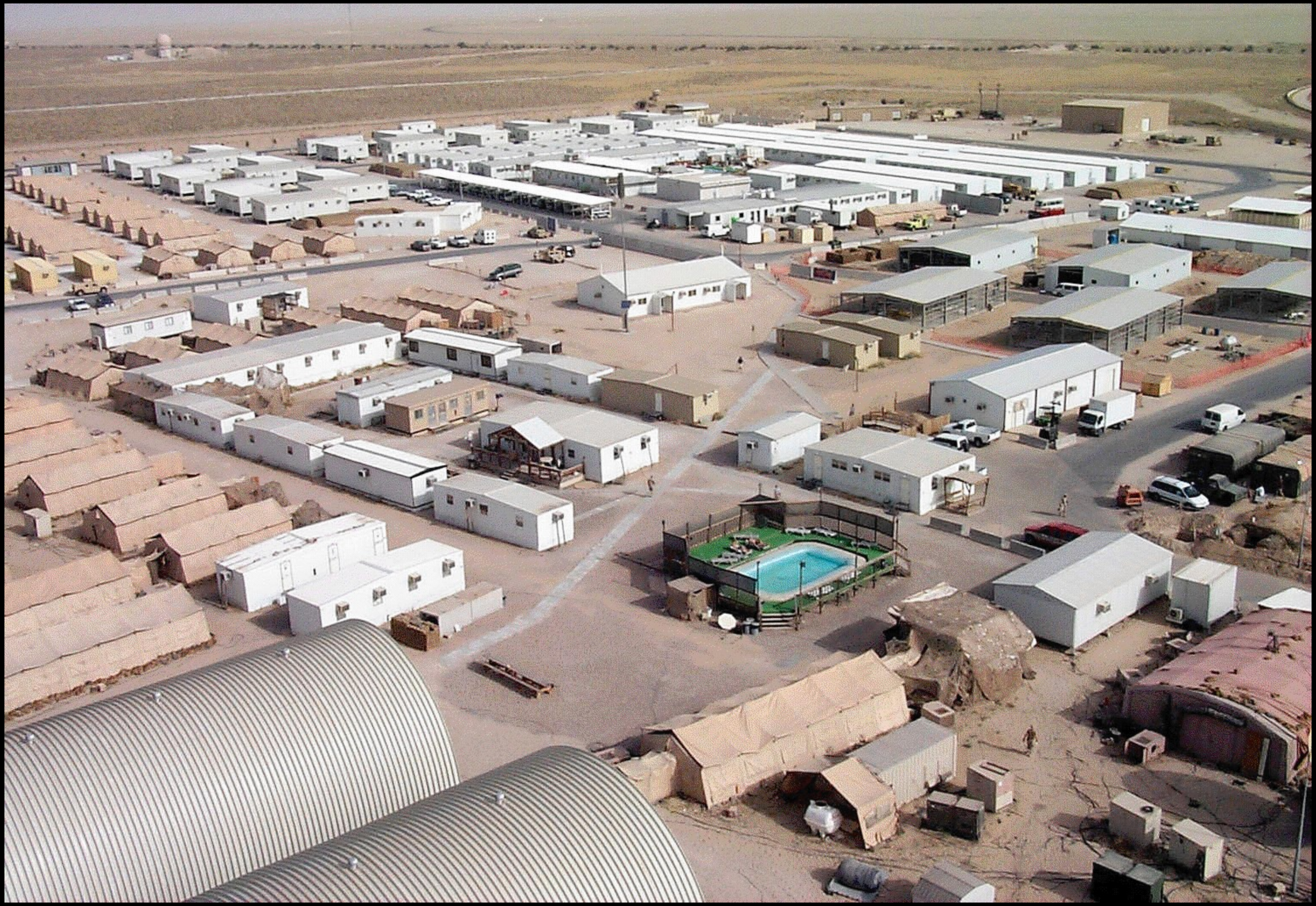
Ali Al Salem

Al Jaber


332D AIR EXPEDITIONARY GROUP

Capt Sandra De Balzo

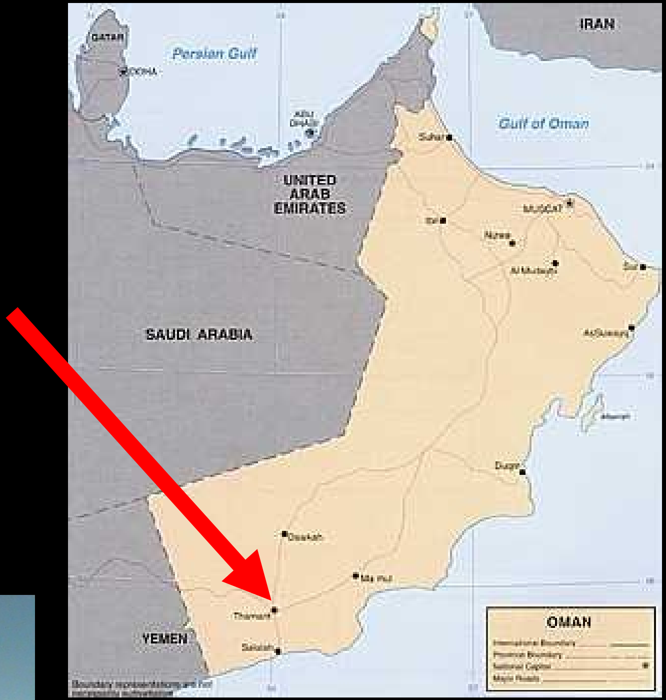
Al Jaber



Al Jaber

ANDERSEN
U.S. AIR FORCE

28 AEG (Desert Fox)


QATAR
DOHA
Persian Gulf
ABU DHABI
UNITED ARAB EMIRATES
IRAN
Gulf of Oman
Suhar
MUSCAT
Ibri
Nizwa
Al Mudaybi
Sur
SAUDI ARABIA
Duqm
Dawkah
Thumrait
Salalah
YEMEN
OMAN
International Boundary
Province Boundary
National Capital
Major Roads

Thumrait, Oman

Predeployment Issues

Who Deploys?

EXPEDITIONARY
AEROSPACE
FORCE

Predeployment Issues Who deploys?

➔ **What kind of JAG/paralegal are we talking about?**

- **Rank/experience specified -** ***Don't reclama!***
- **A solid "SJA/LOM type" preferred**
  - **Experienced generalist**
- **An international law/LOAC/Ops 'expert'?**

Rarely!!

- ***Some exceptions, e.g., Air Operations***

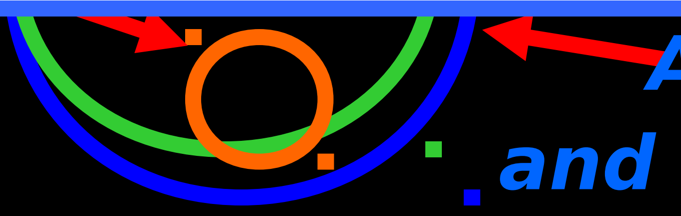
The Great Myth!

Predeployment Issues
Who Deploys?

- ***Is there a better definition of JAG and paralegal skill sets to focus for the future?***

Gen Moorman recently captured it all:

"Ops Law is the arena where we do our normal business, it is *not totally new business*"


(AOC qualified)
All JAGs
and paralegals

Predeployment Issues
Who should deploy?

- **Paralegal support**
  - **Must be “real” paralegal and strong leader**
  - **Must be self-starter**
  - **Able to perform a variety of other duties, e.g., VCO**
  - **May be called upon to perform standard military duties**

ONE TEAM
LET'S FIGHT!
PSAB Legal Office

TSgt Lee Upright
PSAB, 2000

28 AEG
STAFF JUDGE ADVOCATE

MSgt Van De Vliet
Oman, 1998

Predeployment Issues
Who deploys?

- ***The Future:* three kinds of JAGs and paralegals:**
  - ✓ **Those that *have* deployed**
  - ✓ **Those that *are* deployed**
  - ✓ **Those that *will* deploy**

Predeployment Issues
Who deploys?

- ***But:* Not everyone needs to be trained to work in an AOC to fulfill AEF needs**
  - **Much Aerospace Expeditionary Force (AEF) training will simply be emphasizing *skills any wing-level JAG or paralegal should already have* in his or her ‘toolkit’**

Expeditionary
Aerospace
Force

Predeployment Issues
Who deploys?

- **Key Consideration:** Never forget that you are sending people in harms’ way.

1/4/2000 3:33am

Predeployment Issues
Who deploys?

- ➔ **Key Consideration:** Never forget that you are sending people in harms' way.

Maj Rich Desmond

Maj Eric Dillow

Predeployment Issues

What Kind of Training?

EXPEDITIONARY
AEROSPACE
FORCE

Predeployment Issues
What Kind of Training?

asic Airmanship Skills

- Weapons training
- NBC training
- Fieldcraft

Predeployment Issues
What Kind of Training?

Focused Training

- ***Most*** **JAGs and paralegals need to be able to operate a deployed *wing* JA office**

  'Expeditionary' Skills

- ***A few*** **need to support an AOC and other specialized requirements**

  'Operations' Skills

Predeployment Issues What Kind of Training?

New Division of JAG Skill Sets

‘Expeditionary’ Skills

- Mainly SJA/LOM-type duties
  - ✓ Fiscal/Contract law

‘Operations’ Skills

- Mainly Ops-type duties
  - ✓ Air ops knowledge

ey is education and trainin

How? . . .

Predeployment Issues
What Kind of Training?

- ➢ Training should be focused accordingly

Expeditionary’ Skills ‘Operations’ Skills

✓SJAC, JAG Flag, Local ✓JEFX/Blue Flag, AOCLCC

Formal

Predeployment Issues
What Kind of Training?

- Training should be focused accordingly

'Expeditonary' Skills

"JAG FLAG" Exercise

COMMANDER
MARSHAL
EMERSON
U.S. AIR FORCE
JACKSON

Predeployment Issues
What Kind of Training?

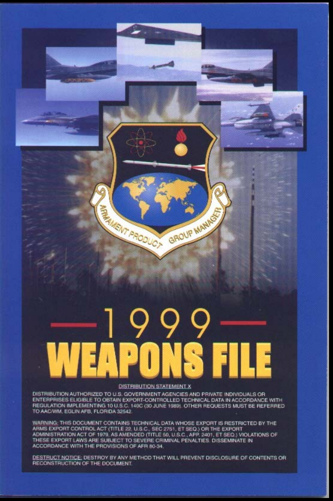
Expeditionary' Skills

'Operations' Skills

Informal

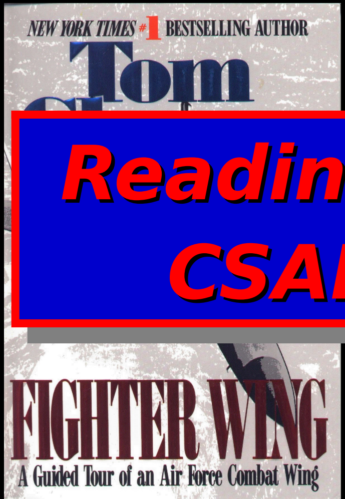
Reading List for Ops JAGs

CSAF's Reading List



1999

WEAPONS FILE

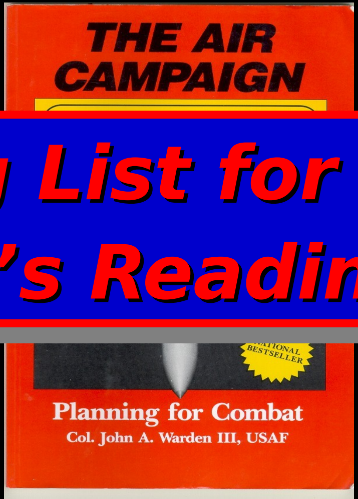


NEW YORK TIMES #1 BESTSELLING AUTHOR

Tom

FIGHTER WING

A Guided Tour of an Air Force Combat Wing



THE AIR CAMPAIGN

NATIONAL BESTSELLER

Planning for Combat

Col. John A. Warden III, USAF

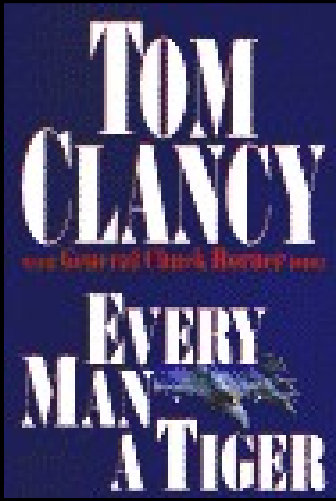
THE CADRE PAPERS

CADRE

AIRPOWER AGAINST AN ARMY

Challenge and Response in CENTAF's Duel with the Republican Guard

Lt Col William F. Andrews, USAF



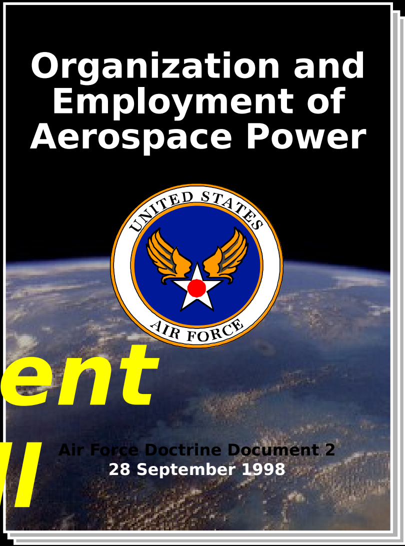
TOM CLANCY

with General Chuck Horner

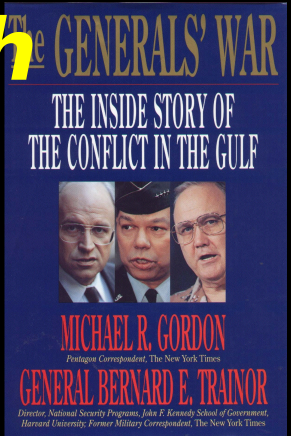
EVERY MAN A TIGER

Predeployment Issues
What Kind of Training?

- **Understanding of joint organization, operations, weapons, and warfighting *absolutely* essential!**
    - **PME is critical**
- ***JAG/paralegal who is a student of military/ world affairs will flourish***


Organization and Employment of Aerospace Power

Air Force Doctrine Document 2
28 September 1998


The Generals' War

The Inside Story of the Conflict in the Gulf

Michael R. Gordon

Pentagon Correspondent, The New York Times

General Bernard E. Trainor

Director, National Security Programs, John F. Kennedy School of Government, Harvard University; Former Military Correspondent, The New York Times

HE'S GONE: Jerry Garcia Dead at 53

TIME

CYBER WAR

The U.S. rushes t
turn computers in
tomorrow's weapo
of destruction. Bu
how vulnerable is
the home front?

Predeployment Issues
What Kind of Training?

Expeditionary’ Skills **‘Operations’ Skills**

Wing-Level Training

One example…

Predeployment Issues What Kind of Training?

"Just Warrior 2000"

- **20th Fighter Wing/JA experiment**
  - **JAGs *and* paralegals, active and reserve**
  - **Aimed mainly at 'expeditionary' skills**
  - **Intense, two-day program**
  - **Variety of legal *and* 'non-legal'**

Predeployment Issues
What Kind of Training?

"Just Warrior 2000"

Atmosphere!

JUST WARRIOR

Predeployment Issues
What Kind of Training?

"Just Warrior 2000"

WHAT JA BRINGS TO THE FIGHT
Lt Col Norm Jacobson
SAF/CENTAF Legal

Presentation:
"What JA Brings to the Fight"

Lt Col Chris Burne and Lt Col Norm Jacobs

Predeployment Issues
What Kind of Training?

“Just Warrior 2000”

- **Other presentations:**
  - ***“Military Justice in the Deployed Environme***

Military Justice
in the
Deployed Environment

Col Craig Smith

Predeployment Issues
What Kind of Training?

“Just Warrior 2000”

- **Other presentations:**
  - ***“ Rules of Engagement”***
  - ***“Contingency Contracting/Fiscal Law”***
  - ***“Deployed EAF Lawyer and Paralegal”***
  - ***“Daily Ops at the Deployed Legal Office”***
- **Scenario training**

Predeployment Issues
What Kind of Training?

“Just Warrior 2000”

- ‘Operations’ presentations:
  - *“ Chemical Warfare”*
  - *“Intelligence and Targeting”*
  - *“F-16 Capabilities”*

Predeployment Issues
What Kind of Training?

“Just Warrior 2000”

- **‘Hands-on’ orientation:**

ot just the pilot perspective….

Predeployment Issues
What Kind of Training?

“Just Warrior 2000”

- **‘Familiarization’ training**

HUMVEES

Predeployment Issues
What Kind of Training?

"Just Warrior 2000"

- **'Familiarization' training**

SF Weapons

Predeployment Issues
What Kind of Training?

"Just Warrior 2000"

- **Future:**
  - **Legal office set-up**
  - **Longer time in field**
  - **More complicated scenarios**

Predeployment Issues
What Kind of Training?

"Just Warrior 2000"

Predeployment Issues
What Kind of Training?

- **What other kind of training?**
    - ***AOR orientation***

Predeployment Issues
What Kind of Training?

CENTAF Orientation Training

- Aimed at *unique* issues in CENTAF AOR
  - Includes clas OE brief and discussio assified agreements
  - No substitu face meeti
  - Plan to co Aerospace Force (AEF)

Predeployment Issues

What to bring?

EXPEDITIONARY
AEROSPACE
FORCE

Predeployment Issues
What to bring?

- Wide variety of living conditions

Friendly Forces Housing Complex, PSAB, 1999

Predeployment Issues
What to bring?

- **Field Gear**
  - ***Check deployment orders***
  - ***Check with on-site people***
  - ***Prepare for "mission creep"***

✓***If headed to a bare base check out….***

Predeployment Issues
What to bring?

THE REPORTER
OFFICE OF THE JUDGE ADVOCATE GENERAL

‘ “I Wish I had brought…” Ideas to Make a Deployment More Liveable’

The Reporter
Vol 27, No 1

Predeployment Issues What to bring?

- **Computers/research materials/supplies**
  - √ **If deploying to an *established* location, most materials will already be in place**
  - √ **However, if deploying to a "warm" or "bare" base, *be prepared to build a legal office from the ground up***
    - ➔ **Do not expect to get re-supplied for 30 days or more**
  - √ ***For the "warm" or "bare" base….***

Predeployment Issues
What to bring?

- Computers/research materials

Operation Vigilant Warrior
Riyadh, Saudi Arabia, 1994

Why is this man smiling?
The computer is actually working!!!

- Handcarry "mission essential items"
  - Computer & printer with software
  - Key items on disk
  - Ops Law Handbook
  - Commander and the Law Handbook
  - Manual for Courts-Martial
  - JAG in a Box

Predeployment Issues What to bring?

- **Computers/research materials**

Key 'lesson learned':

Be prepared to function without a computer!!

Predeployment Issues

Other concerns

Expeditionary
Aerospace
Force

Predeployment Issues
Other Concerns

- Physical fitness

Predeployment Issues
Other Concerns

- Physical fitness

Marlboro
ULTRA LIGHTS

Predeployment Issues
Other Concerns

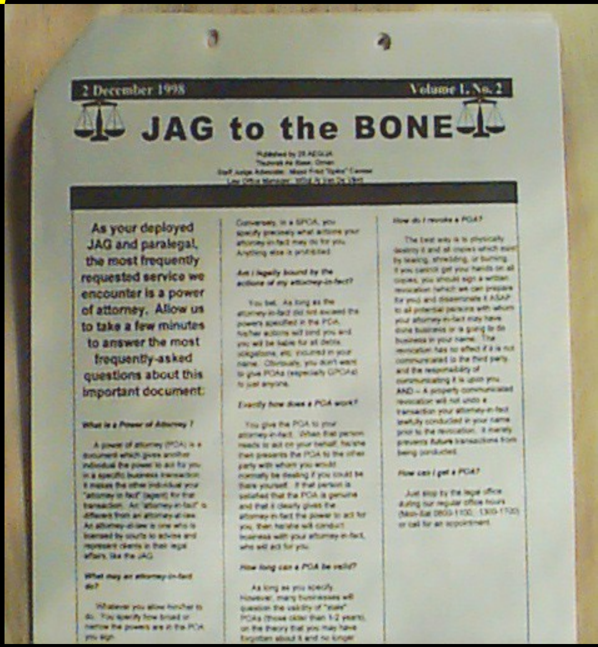
- **Physical fitness**
  - *Can you carry your gea*
  - Harsh environment
    - *You will get sick!*
- **Shots - spread the p**
- **Security clearance**
  - Top Secret/SCI ideal
    - Billet problem

Predeployment Issues
Other Concerns

- Computer skills a must
  - ✓ *Lawyers of all grades must know PowerPoint, and fundamentals of computer set-up, maintenance*

Predeployment Issues
Other Concerns

- Computer skills a must
  - ✓ ***Lawyers** of all grades **must know PowerPoint,** and fundamentals of computer set-up, maintenance*
  - ✓ ***Paralegals** should learn desktop publishing, computer network set-up, DMS message drafting*



2 December 1998 Volume I, No. 2

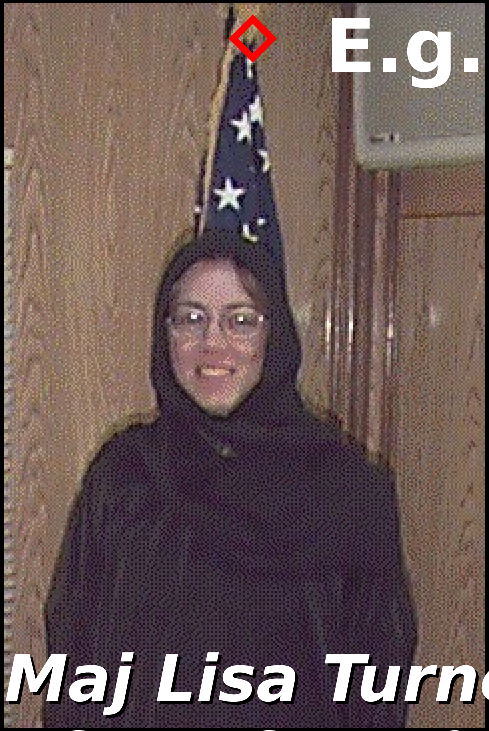
JAG to the BONE

As your deployed JAG and paralegal, the most frequently requested service we encounter is a power of attorney. Allow us to take a few minutes to answer the most frequently-asked questions about this important document.

Predeployment Issues
Other Concerns

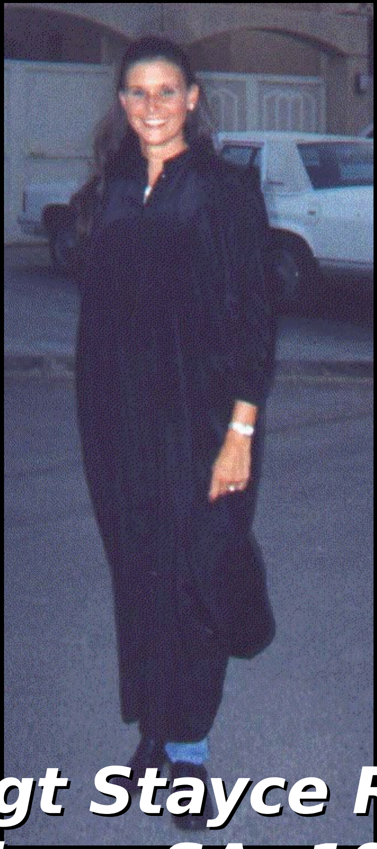
- Appreciate the customs of the host
  - E.g., Abaya

ers



Maj Lisa Turne
PSAB, SA, 199

SSgt Sharon Reeder
Eskan, SA, 2000



SSgt Stayce Roze
Eskan, SA, 1998

Predeployment Issues
Other Concerns

✓ **Make sure your personal affairs are in order**

✓ **Make sure you get a short haircut!**

Predeployment Issues
Other Concerns

✓ **Make sure your personal affairs are in order**

✓ **Make sure you get a short haircut!**

✓ **Make sure your personal affairs are in order**

Deployment Issues

Hot Topics

EXPEDITIONARY
AEROSPACE
FORCE

Deployment Issues
Hot Topics

- Military Justice
  - ✓ *Steady increase in Courts…*

U.S v. Stevens
Prince Sultan AB
S.A., 1999

Deployment Issues
Hot Topics

- ◇ **Military Justice**
  - ✓ ***Steady increase in Courts…***
    - ✓ ***Eleven AOR Courts in 2000; one in***

Capt Ed Gray
PSAB, KSA
June 2000

Deployment Issues
Hot Topics

- **Military Justice**
  - ✓ ***Courts can create a logistical challen***

U.S v. Brooks
Trial Team
Eskan, 2000

Deployment Issues
Hot Topics

- **Military Justice**
  - ✓ *Courts can create a logistical challen*

U.S v. Brooks
Confinement Team
Eskan, 2000

Deployment Issues Hot Topics

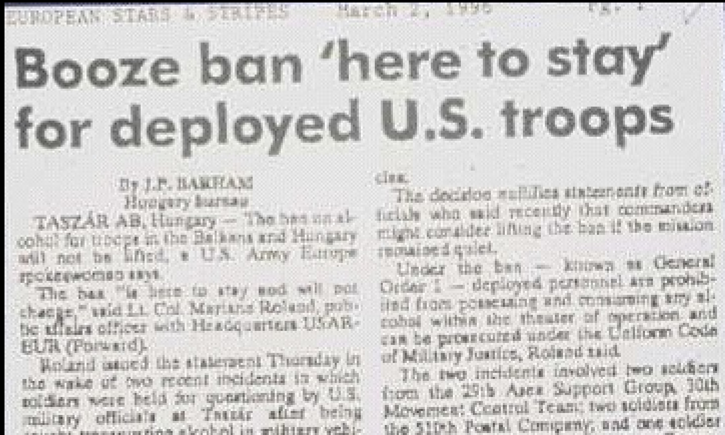
- **Military Justice**
  - ✓ ***Steady increase in Courts…***
  - ✓ ***Steady increase in Article 15s***
  - ✓ **General Order # 1 generates cases**

Deployment Issues
Hot Topics

General Order # 1

- Issued at the start of an operation
- Addresses special circumstances of operation, e.g.:
  - Alcohol prohibitions
    - Particularly in Islamic countries
    - Other ops as well; reduces indiscipline

Heineken
IMPORTED
HOLLAND



EUROPEAN STARS & STRIPES March 2, 1996 Pg. 1

Booze ban 'here to stay' for deployed U.S. troops

By J.P. BARHAM
Hungary bureau

TASZÁR AB, Hungary — The ban on alcohol for troops in the Balkans and Hungary will not be lifted, a U.S. Army Europe spokeswoman says.

The ban "is here to stay and will not change," said Lt. Col. Mariano Roland, public affairs officer with Headquarters USAREUR (Forward).

Roland issued the statement Thursday in the wake of two recent incidents in which soldiers were held for questioning by U.S. military officials at Taszár after being caught transporting alcohol in military vehicles.

The decision nullifies statements from officials who said recently that commanders might consider lifting the ban if the mission remained quiet.

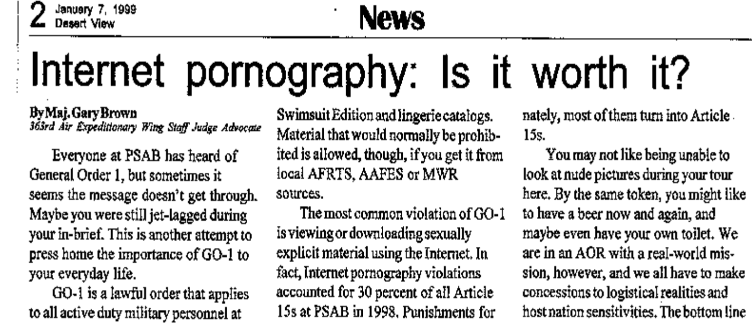
Under the ban — known as General Order 1 — deployed personnel are prohibited from possessing and consuming any alcohol within the theater of operation and can be prosecuted under the Uniform Code of Military Justice, Roland said.

The two incidents involved two soldiers from the 29th Area Support Group, 30th Movement Control Team; two soldiers from the 510th Postal Company, and one soldier

Deployment Issues
Hot Topics

General Order # 1

- ***Real impact has been to increase the number of cases related to sexually-explicit material, especially via computer***
- ***Blocking software circumvented by e-mail***



2 January 7, 1999
Desert View

News

Internet pornography: Is it worth it?

By Maj. Gary Brown
363rd Air Expeditionary Wing Staff Judge Advocate

Everyone at PSAB has heard of General Order 1, but sometimes it seems the message doesn't get through. Maybe you were still jet-lagged during your in-brief. This is another attempt to press home the importance of GO-1 to your everyday life.

GO-1 is a lawful order that applies to all active duty military personnel at

Swimsuit Edition and lingerie catalogs. Material that would normally be prohibited is allowed, though, if you get it from local AFRTS, AAFES or MWR sources.

The most common violation of GO-1 is viewing or downloading sexually explicit material using the Internet. In fact, Internet pornography violations accounted for 30 percent of all Article 15s at PSAB in 1998. Punishments for

nately, most of them turn into Article 15s.

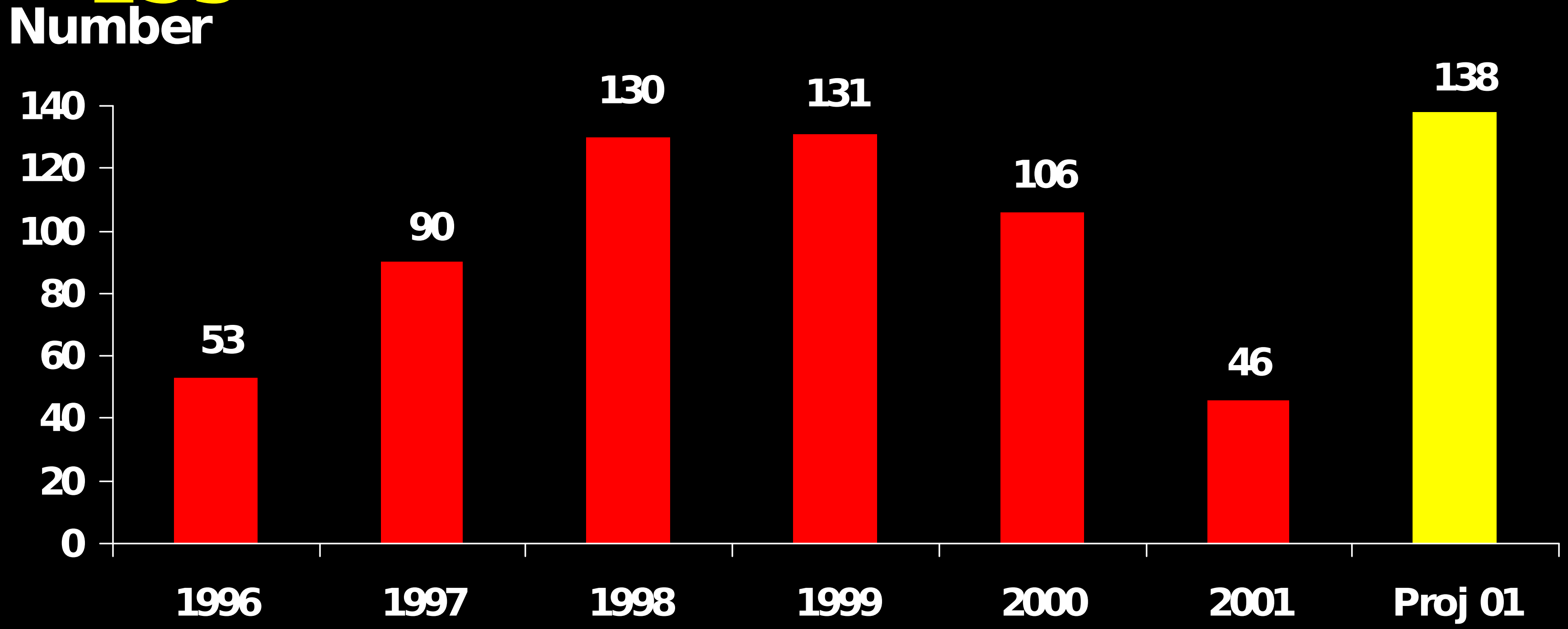
You may not like being unable to look at nude pictures during your tour here. By the same token, you might like to have a beer now and again, and maybe even have your own toilet. We are in an AOR with a real-world mission, however, and we all have to make concessions to logistical realities and host nation sensitivities. The bottom line

Deployment Issues
Hot Topics

- **Military Justice - The numbers…**
  - ✓ **Still lower rates than U.S. bases**
    - ➔ ***Increase with AEF?***
      - ➢ **Perhaps!**

Deployment Issues Hot Topics

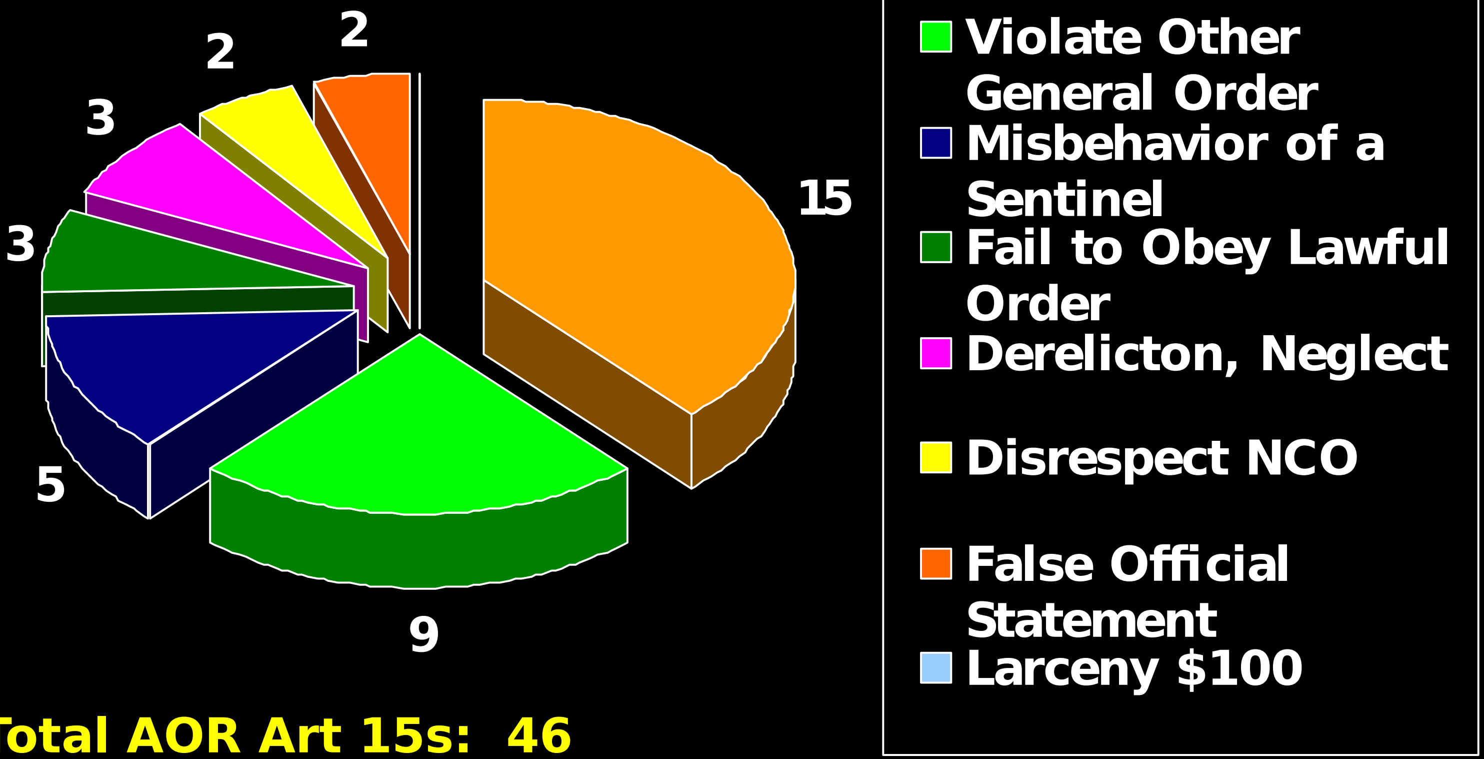
- **Military Justice - AOR Article 15s**



a/o 30 Apr 01

Deployment Issues Hot Topics

- Military Justice - AOR Article 15s

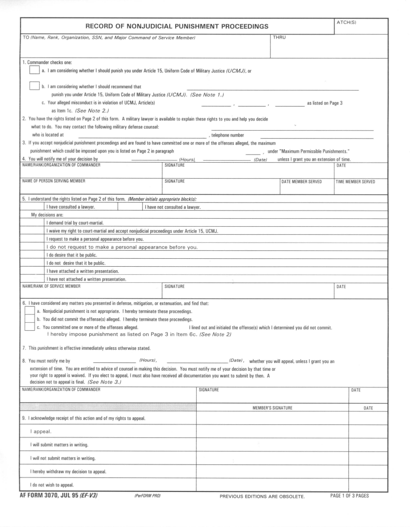


Total AOR Art 15s: 46

(Source: AMJAMS Report 201, a/o 30 Apr 01)

Deployment Issues
Hot Topics

- ◇ **Military Justice**
  - ➔ ***What does the increase mean in terms o AEF preparation?***
    - ✓ **JAGs and paralegals need to be able to *fully process* Article 15s and courts - *both substantively and administratively***



RECORD OF NONJUDICIAL PUNISHMENT PROCEEDINGS

ATCH(S)

TO *(Name, Rank, Organization, SSN, and Major Command of Service Member)*

THRU

1. Commander checks one:

☐ a. I am considering whether I should punish you under Article 15, Uniform Code of Military Justice *(UCMJ)*, or

☐ b. I am considering whether I should recommend that ______ punish you under Article 15, Uniform Code of Military Justice *(UCMJ)*. *(See Note 1.)*

c. Your alleged misconduct is in violation of UCMJ, Article(s) ______ , ______ , ______ as listed on Page 3 as Item 1c. *(See Note 2.)*

2. You have the rights listed on Page 2 of this form. A military lawyer is available to explain these rights to you and help you decide what to do. You may contact the following military defense counsel: ______ who is located at ______ , telephone number ______

3. If you accept nonjudicial punishment proceedings and are found to have committed one or more of the offenses alleged, the maximum punishment which could be imposed upon you is listed on Page 2 in paragraph ______ , under "Maximum Permissible Punishments."

4. You will notify me of your decision by ______ *(Hours)*, ______ *(Date)* unless I grant you an extension of time.

NAME/RANK/ORGANIZATION OF COMMANDER	SIGNATURE		DATE
NAME OF PERSON SERVING MEMBER	SIGNATURE	DATE MEMBER SERVED	TIME MEMBER SERVED

5. I understand the rights listed on Page 2 of this form. *(Member initials appropriate block(s):*

	I have consulted a lawyer.		I have not consulted a lawyer.

My decisions are:

	I demand trial by court-martial.
	I waive my right to court-martial and accept nonjudicial proceedings under Article 15, UCMJ.
	I request to make a personal appearance before you.
	I do not request to make a personal appearance before you.
	I do desire that it be public.
	I do not desire that it be public.
	I have attached a written presentation.
	I have not attached a written presentation.

NAME/RANK OF SERVICE MEMBER	SIGNATURE	DATE

6. I have considered any matters you presented in defense, mitigation, or extenuation, and find that:

☐ a. Nonjudicial punishment is not appropriate. I hereby terminate these proceedings.

☐ b. You did not commit the offense(s) alleged. I hereby terminate these proceedings.

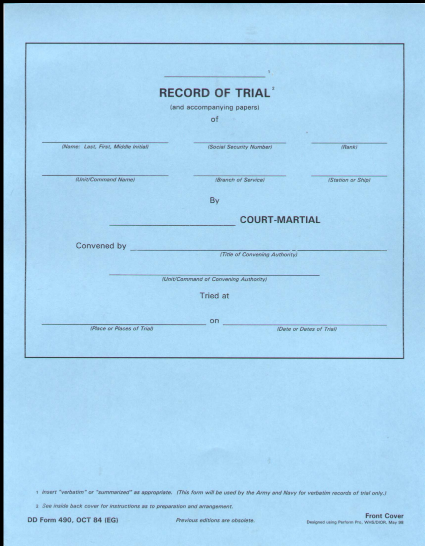
☐ c. You committed one or more of the offenses alleged. I lined out and initialed the offense(s) which I determined you did not commit. I hereby impose punishment as listed on Page 3 in Item 6c. *(See Note 2)*

7. This punishment is effective immediately unless otherwise stated.

8. You must notify me by ______ *(Hours)*, ______ *(Date)*, whether you will appeal, unless I grant you an extension of time. You are entitled to advice of counsel in making this decision. You must notify me of your decision by that time or your right to appeal is waived. If you elect to appeal, I must also have received all documentation you want to submit by then. A decision not to appeal is final. *(See Note 3.)*

NAME/RANK/ORGANIZATION OF COMMANDER	SIGNATURE	DATE
	MEMBER'S SIGNATURE	DATE
9. I acknowledge receipt of this action and of my rights to appeal.		
I appeal.		
I will submit matters in writing.		
I will not submit matters in writing.		
I hereby withdraw my decision to appeal.		
I do not wish to appeal.		

AF FORM 3070, JUL 95 *(EF-V3)* *(PerFORM PRO)* PREVIOUS EDITIONS ARE OBSOLETE. PAGE 1 OF 3 PAGES



______ [1]

RECORD OF TRIAL [2]

(and accompanying papers)

of

______ *(Name: Last, First, Middle Initial)* ______ *(Social Security Number)* ______ *(Rank)*

______ *(Unit/Command Name)* ______ *(Branch of Service)* ______ *(Station or Ship)*

By

______ **COURT-MARTIAL**

Convened by ______ *(Title of Convening Authority)*

______ *(Unit/Command of Convening Authority)*

Tried at

______ *(Place or Places of Trial)* on ______ *(Date or Dates of Trial)*

[1] *Insert "verbatim" or "summarized" as appropriate. (This form will be used by the Army and Navy for verbatim records of trial only.)*

[2] *See inside back cover for instructions as to preparation and arrangement.*

DD Form 490, OCT 84 (EG) *Previous editions are obsolete.* **Front Cover**
Designed using Perform Pro, WHS/DIOR, May 98

Deployment Issues
Hot Topics

- **Military Justice**

  ➔ ***What else does the increase mean in terms of AEF preparation?***

  ✓ **JAGs must be able to serve as prosecutors *and* serve as Article 32 officers. (Defense separate)**

  ✓ **Paralegals need to learn to serve as court reporters**

SSgt Jamie Brown

Deployment Issues
Hot Topics

- **Military Justice**

➔ ***Anything else in terms AEF preparation?*** **Yes!!**

✓ **Few Office of Special Investigations (OSI) or Security Force (SF) investigatory assets in the deployed environment**
  - **More Commander-Directed Investigations (CDIs)**
  - **Major impact on JAG functi**

Deployment Issues
Hot Topics

- **Military Justice - CDIs**

➔ **JAGs and paralegals must be prepared to draft properly-scoped appointment letters and advise IOs -** ***who may be totally inexperienced***

➔ **Paralegals must be prepared to transcribe, summarize, and assemble report**

In addition…

Deployment Issues
Hot Topics

- **Military Justice - Investigations**
  - ➔ **JAGs must be prepared to conduct many investigations *themselves***
    - – ***Easier to forward report for a legal review than to fix a faulty report***
  - ➔ **Paralegals must also be prepared to be investigators, i.e., interview witnesses, advise of rights, and gather evidence preserving chain of custody, etc.**

Deployment Issues
Hot Topics

- **Claims**
  - ✓ ***Steady increase…***
    - **"Lost Luggage" claims**

Deployment Issues
Hot Topics

- **Claims**
  - **Foreign Claims Act cases**

Deployment Issues
Hot Topics

- **Claims**
  - ➔ ***What does all this mean in terms of AEF preparation?***
    - ✓ **JAGs must be able to *fully* process a claim *without a paralegal!***

Yikes!!!!

Deployment Issues
Hot Topics

- **Civil Law**
  - ***Significant increase in the numbers of Reports of Survey (ROS)***
    - **Variety of reasons**

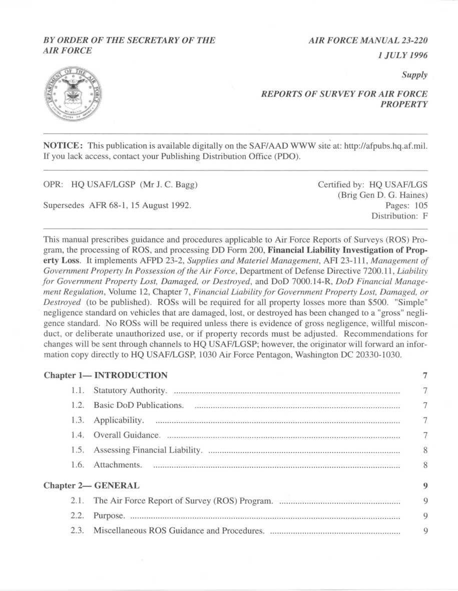
Spoiled food at Eskan April 2000

Deployment Issues
Hot Topics

◇ Civil Law - Reports of Survey (ROS)

➔ ***What does all this mean in terms of AEF preparation?***

✓ ***JAGs and paralegals must be extremely familiar with ROS process***



BY ORDER OF THE SECRETARY OF THE AIR FORCE

AIR FORCE MANUAL 23-220
1 JULY 1996

Supply

REPORTS OF SURVEY FOR AIR FORCE PROPERTY

NOTICE: This publication is available digitally on the SAF/AAD WWW site at: http://afpubs.hq.af.mil. If you lack access, contact your Publishing Distribution Office (PDO).

OPR: HQ USAF/LGSP (Mr J. C. Bagg)
Supersedes AFR 68-1, 15 August 1992.

Certified by: HQ USAF/LGS (Brig Gen D. G. Haines)
Pages: 105
Distribution: F

This manual prescribes guidance and procedures applicable to Air Force Reports of Surveys (ROS) Program, the processing of ROS, and processing DD Form 200, **Financial Liability Investigation of Property Loss**. It implements AFPD 23-2, *Supplies and Materiel Management*, AFI 23-111, *Management of Government Property In Possession of the Air Force*, Department of Defense Directive 7200.11, *Liability for Government Property Lost, Damaged, or Destroyed*, and DoD 7000.14-R, *DoD Financial Management Regulation*, Volume 12, Chapter 7, *Financial Liability for Government Property Lost, Damaged, or Destroyed* (to be published). ROSs will be required for all property losses more than $500. "Simple" negligence standard on vehicles that are damaged, lost, or destroyed has been changed to a "gross" negligence standard. No ROSs will be required unless there is evidence of gross negligence, willful misconduct, or deliberate unauthorized use, or if property records must be adjusted. Recommendations for changes will be sent through channels to HQ USAF/LGSP; however, the originator will forward an information copy directly to HQ USAF/LGSP, 1030 Air Force Pentagon, Washington DC 20330-1030.

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1.2. Basic DoD Publications. 7
1.3. Applicability. 7
1.4. Overall Guidance. 7
1.5. Assessing Financial Liability. 8
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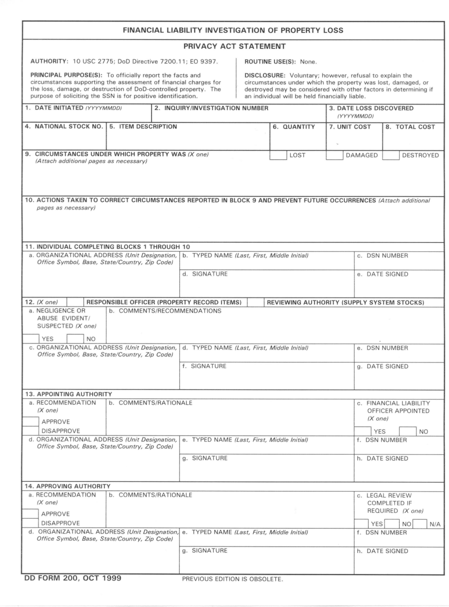


FINANCIAL LIABILITY INVESTIGATION OF PROPERTY LOSS

PRIVACY ACT STATEMENT

AUTHORITY: 10 USC 2775; DoD Directive 7200.11; EO 9397.

PRINCIPAL PURPOSE(S): To officially report the facts and circumstances supporting the assessment of financial charges for the loss, damage, or destruction of DoD-controlled property. The purpose of soliciting the SSN is for positive identification.

ROUTINE USE(S): None.

DISCLOSURE: Voluntary; however, refusal to explain the circumstances under which the property was lost, damaged, or destroyed may be considered with other factors in determining if an individual will be held financially liable.

1. DATE INITIATED *(YYYYMMDD)*
2. INQUIRY/INVESTIGATION NUMBER
3. DATE LOSS DISCOVERED *(YYYYMMDD)*
4. NATIONAL STOCK NO.
5. ITEM DESCRIPTION
6. QUANTITY
7. UNIT COST
8. TOTAL COST
9. CIRCUMSTANCES UNDER WHICH PROPERTY WAS *(X one)* ☐ LOST ☐ DAMAGED ☐ DESTROYED
(Attach additional pages as necessary)
10. ACTIONS TAKEN TO CORRECT CIRCUMSTANCES REPORTED IN BLOCK 9 AND PREVENT FUTURE OCCURRENCES *(Attach additional pages as necessary)*

11. INDIVIDUAL COMPLETING BLOCKS 1 THROUGH 10
a. ORGANIZATIONAL ADDRESS *(Unit Designation, Office Symbol, Base, State/Country, Zip Code)*
b. TYPED NAME *(Last, First, Middle Initial)*
c. DSN NUMBER
d. SIGNATURE
e. DATE SIGNED

12. *(X one)* ☐ **RESPONSIBLE OFFICER (PROPERTY RECORD ITEMS)** ☐ **REVIEWING AUTHORITY (SUPPLY SYSTEM STOCKS)**
a. NEGLIGENCE OR ABUSE EVIDENT/ SUSPECTED *(X one)* ☐ YES ☐ NO
b. COMMENTS/RECOMMENDATIONS
c. ORGANIZATIONAL ADDRESS *(Unit Designation, Office Symbol, Base, State/Country, Zip Code)*
d. TYPED NAME *(Last, First, Middle Initial)*
e. DSN NUMBER
f. SIGNATURE
g. DATE SIGNED

13. APPOINTING AUTHORITY
a. RECOMMENDATION *(X one)* ☐ APPROVE ☐ DISAPPROVE
b. COMMENTS/RATIONALE
c. FINANCIAL LIABILITY OFFICER APPOINTED *(X one)* ☐ YES ☐ NO
d. ORGANIZATIONAL ADDRESS *(Unit Designation, Office Symbol, Base, State/Country, Zip Code)*
e. TYPED NAME *(Last, First, Middle Initial)*
f. DSN NUMBER
g. SIGNATURE
h. DATE SIGNED

14. APPROVING AUTHORITY
a. RECOMMENDATION *(X one)* ☐ APPROVE ☐ DISAPPROVE
b. COMMENTS/RATIONALE
c. LEGAL REVIEW COMPLETED IF REQUIRED *(X one)* ☐ YES ☐ NO ☐ N/A
d. ORGANIZATIONAL ADDRESS *(Unit Designation, Office Symbol, Base, State/Country, Zip Code)*
e. TYPED NAME *(Last, First, Middle Initial)*
f. DSN NUMBER
g. SIGNATURE
h. DATE SIGNED

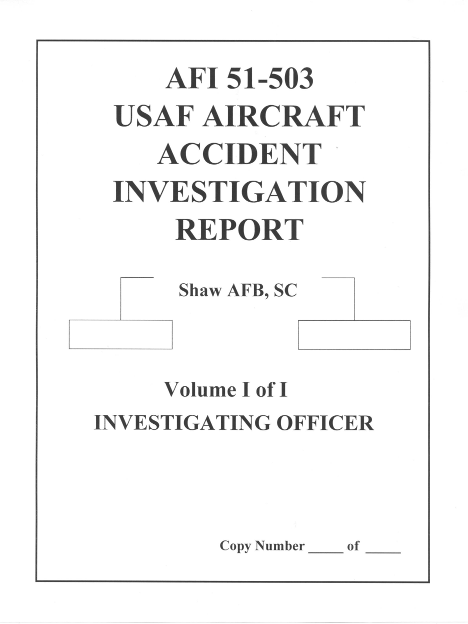
DD FORM 200, OCT 1999 PREVIOUS EDITION IS OBSOLETE.

Deployment Issues
Hot Topics

- **Civil Law - Accident Investigation Boards (AIB)**
  - ***Need for legal advisors in theater***
    - **Highly desirable to have attented AIB course**

Deployment Issues
Hot Topics

- **Civil Law - Accident Investigation Boards (AIB)**
  - ➔ **Role of the paralegal *will increase!***
    - ✓ ***Paralegals should be prepared to:* separate safety boards info, help take statements, secure physical evidence, transcribe and summarize statements, and assemble and proof report**



AFI 51-503
USAF AIRCRAFT
ACCIDENT
INVESTIGATION
REPORT

Shaw AFB, SC

Volume I of I

INVESTIGATING OFFICER

Copy Number ____ of ____

Deployment Issues
Hot Topics

- **Legal Assistance**
  - ➔ ***U.S. military personnel have the high expectations as to legal services in the field***

Deployment Issues
Hot Topics

- **Legal Assistance**
  - *Electronic Tax filing*

IRS e-file

IRS

Department of the Treasury
Internal Revenue Service

  - ***JAGs and paralegals deploying during tax season need special tax training***

Deployment Issues
Hot Topics

- **Legal Assistance/Preventive Law**

GOODEYON
U.S. AIR FORCE
The Laws of Jaber
The Judge and His Two Hats
Staff Judge Advocate Duties
Host Nation Liaison Duties
441-2011

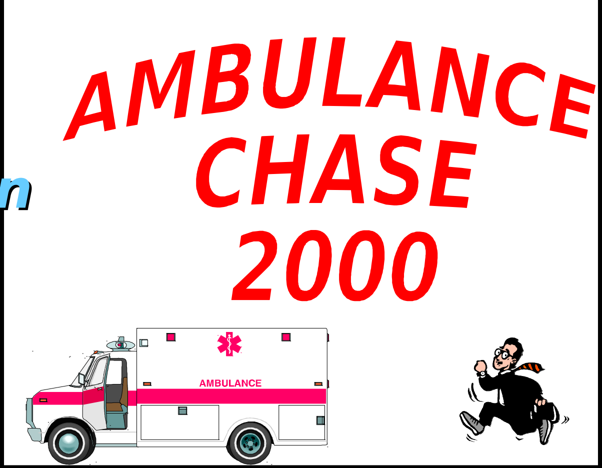
Right Start Briefer

Deployment Issues
Hot Topics

- **Legal Assistance/Preventive Law**

SSgt Sharon Reeder
Legal Booth
Preventive Health Day
Eskan, 2000

JA-Sponsored Run
Law Day
Eskan, 2000


AMBULANCE
CHASE
2000
AMBULANCE

Deployment Issues
Hot Topics

- **International/Operations Law**
  - ➔ ***The one ‘operations law’ area Wing-level JAGs must have great familiarity is Rules of Engage***

“Technicals”
Somalia, 199

Deployment Issues
Hot Topics

- **International/Operations Law**
  - ➔ ***The one 'operations law' area Wing-level JAGs must have great familiarity is Rules of Engagement***
  - ➔ ***Must understand that in the Air Force ROE is incorporated into the Special Instructions (SPINS)***

Deployment Issues Hot Topics

- **International/Operations Law**
  - ***Use of Force briefs***

  - ***Paralegal should be prepared to provide use of force briefs for Security Force personnel***

Deployment Issues Hot Topics

- **International/Operations Law**
  - ➔ ***JAGs are increasingly serving as liaisons with coalit***

Deployment Issues
Hot Topics

- **International/Operations Law**
  - ***JAGs are increasingly serving as liaisons with coa***

GOODEYON
U.S. AIR FORCE

Maj Ron Goodeyon
with Kuwait Counterpart
Al Jaber, May 2000

Deployment Issues
Hot Topics

- **International/Operations Law**
  - ***JAGs are increasingly serving as liaisons with coalition partners, DoS***

Deployment Issues
Hot Topics

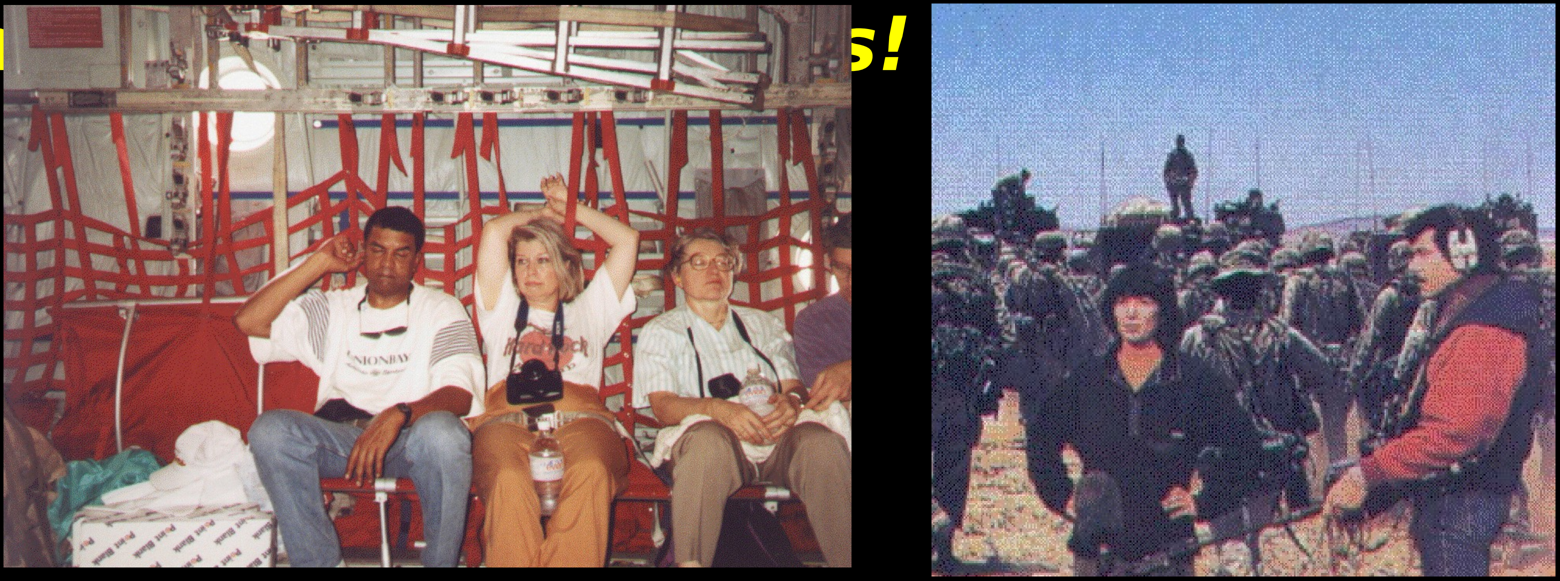
- **International/Operations Law**
  - ***JAGs are increasingly serving as liaisons with coalition partners, DoS, and Nongovernmental Orga Os).***

CMOT
#1
BAIDOA AF
CMOT
#1
BAIDOA

Deployment Issues
Hot Topics

- **International/Operations Law**

  - ➔ ***JAGs are increasingly serving as liaisons with coalition partners, DoS, and Nongovernmental Organizations (NGOs) – an s!***



Deployment Issues
Hot Topics

- **Contracts/Fiscal Law**
  - ➔ ***The most challenging legal issues - bar none - in the deployed arena relate to contracts and fiscal law***
  - ➔ ***Paralegal role*: expertise on AFIs, especially regarding NAF activities**

★Guard against the "all will be forgiven" sy

Deployment Issues

Air Operations Center (AOC) Developments

EXPEDITIONARY
AEROSPACE
FORCE

Deployment Issues
AOC Development

- Lessons Learned - JTF SWA

SOUTHERN WATCH
JTF-SWA

Deployment Issues AOC Development

- **Exercises**

Deployment Issues
AOC Development

- **Bright Star 99/00**

Deployment Issues
AOC Development

- Bright Star 99/00

Deployment Issues
AOC Development

- Bright Star 99/00

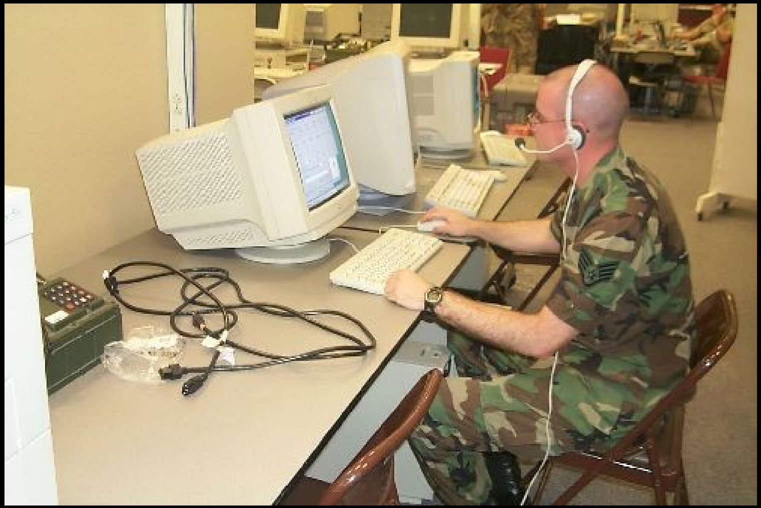
Deployment Issues
AOC Development

- **BLUE FLAG**

US AIR FORCE
BLUE FLAG
00-2

Deployment Issues
AOC Development

- **BLUE FLAG**



Deployment Issues
AOC Development

- **Concepts**
  - **Role of the paralegal**

OPERATION
DESERT FOX

Operation DESERT FOX
1998

Note the mess; you can t
the O-6s were on their o

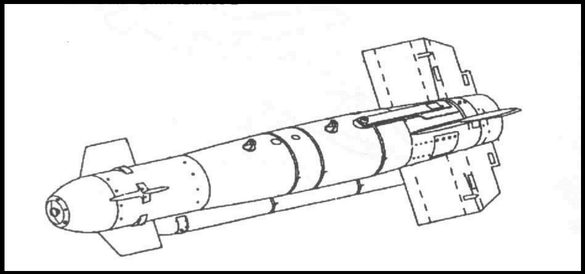
Deployment Issues
AOC Development

- **Concepts**
  - **Role of the paralegal**

Bright Star 99/0

Deployment Issues
AOC Development

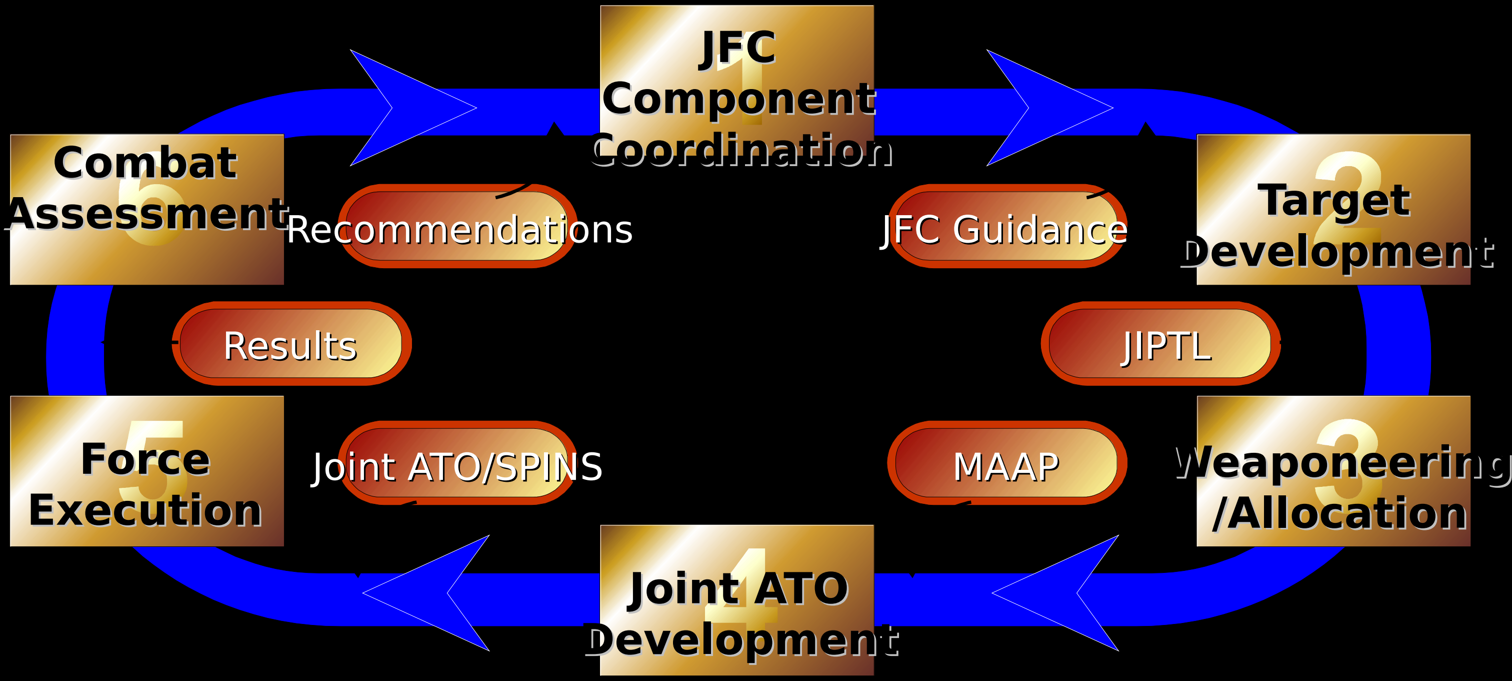
- **Concepts**
  - **Role of the paralegal**
    - **LOAC Expert?**



AGM-130

Deployment Issues AOC Development

- **Concepts**
  - **Role of the paralegal in AOC**
    - ✓ ***Must have general idea of ATO process***


1 JFC Component Coordination
2 Target Development
3 Weaponeering /Allocation
4 Joint ATO Development
5 Force Execution
6 Combat Assessment
JFC Guidance
JIPTL
MAAP
Joint ATO/SPINS
Results
Recommendations

Deployment Issues
AOC Development

- **Concepts**
  - **Role of the paraleg**
    - **LOAC Expert?**
    - **Security Manager**
    - **Comm Manager**
    - **Foreign Disclosure**
    - **Triage Manager**
    - **AFFOR Rep/Liaiso**

Deployment Issues

Concluding Observations

EXPEDITIONARY
AEROSPACE
FORCE

Future Issues

- Changing AF Culture

Popular Science
NEXT-GEN FIGHTER FLIES FASTER, TURNS TIGHTER, WITHOUT A PILOT
10Hz Laptops DESKTOP POWER TO GO
YOUR 5-YEAR GUIDE TO SPACE MISSIONS
Inside the Biggest Highway Project in U.S. History
No Top
Need A
Air Force Re
For Futurist
IN THE MIX USAFE DEBUTS AS LEAD WING
FAST AND FRIENDLY HOW PERSONNEL PLANS TO PROVIDE BETTER SERVICE
CHIEF MASTER SERGEANT RETURNS TO TECH TO KEEP FLYING
AirForceTimes
DOGFIGHT
JSF vs. F-22

> "Naturally we pilots view [UAVs] with some alarm, which puts us firmly in the minority. Everyone else loves UAVs."

Lt Col Mike Fritz, AF Times, 16 April 2001

of air

unman

June 2001

15 April 2

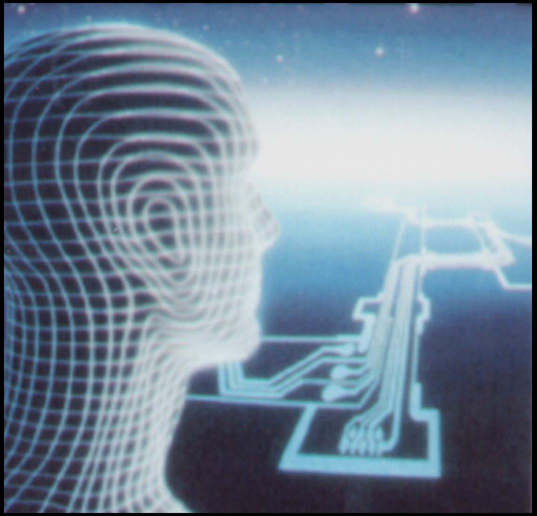
Concluding Observations

- Changing AF Culture
- **Impact of Technology**

Impact of Technology

- **Adversaries may use technology in innovative ways that will present new challenges for JAGs and paralegals**

Will employ the Web to gather and manipulate information to use psychologically against key personnel and forward-deployed troops.



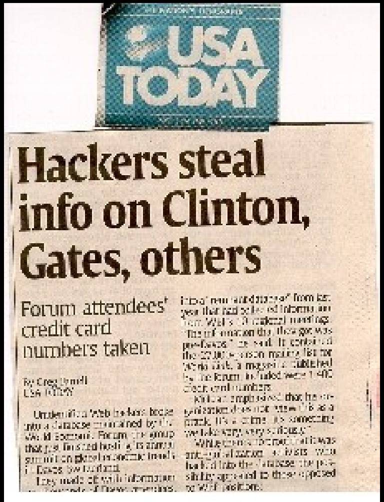
Impact of Technology

- Use of modern communications and the Web by future
  - ⇨ ***Will be aimed at command and "high demand, low density units" e.g., AOC cadres, U-2, AWACS crews, etc.***

Impact of Technology

◇ **Use of modern communications and the Web by near-term opponents:**

- **Example: "Identity Theft"**



USA TODAY

Hackers steal info on Clinton, Gates, others

Forum attendees' credit card numbers taken

– **Obtains credit card or orders merchandise, creates indebtedness**

February, 2001

MasterCard
VISA

Impact of Technology

- **Use of modern communications and the Web by near-term opponents**

➔***Goal will be to distract and demoralize key personnel and forward deployed troops with concerns about the 'home front'***

Concluding Observations

- **Changing AF Culture**
- **Impact of Technology**
- **Increasing Importance of the JAG/paralegal team**

Concluding Observations

- **The JAG/paralegal team is critical**

STAFF JUDGE
ADVOCATE
GAL OFFICE

McDOWELL
U.S AIR FO

Concluding Observations

- Supporting the deployed JAG/paralegal
  - ✓ Not usual HHQ-to-field relationship

Concluding Observations

- **Changing AF Culture**
- **Impact of Technology**
- **Increasing Importance of the JAG/paralegal team**
- **Support of the deployed JAG team**

Concluding Observations

- **Supporting the deployed JAG/paralegal**
  - ✓ **Not usual HHQ-to-field relationship**
    - – **“Virtual office” includes entire CENTAF/JA**
      - ➔ ***May be template for future***

Concluding Observations

- Supporting the deployed JAG/paralegal
  - ✓ Not usual HHQ-to-field relationship
    - – "Virtual office" includes entire CENTAF/JA
      - ➔ *May be template for future*

Concluding Observations

- **Supporting the deployed JAG/paralegal**
  - ✓ **Ensure frequent contacts**
    - **Keep deployed JAG/paralegal in info loop**
  - ✓ **Take care of the ‘JAG family’**
    - ***Especially after the initial excitement fades***
    - ➔ ***Don’t forget about ‘nontraditional’ military spouses***

Concluding Observations

- Changing AF Culture
- Impact of Technology
- Increasing Importance of the JAG/paralegal team
- Support of the deployed JAG team
- **Interservice and international JA cooperation**

Concluding Observations

- JAG cooperation on joint operatio

✓ Obtain connectivity with other JAGs in AOR ASAP

✓ Attend sister service courses to make contacts, gain fami
thei

Egypt, 1999

➔ *Cooperation in other disciplines n*

Concluding Observations

- Changing AF Culture
- Impact of Technology
- Increasing Importance of the JAG/paralegal team
- Support of the deployed JAG team
- Interservice and international JA cooperation
- **Mental preparation**

Concluding Observations

- **Don’t take c your fears**
  - **Everyone has felt the same way!**
  - **Fall back on your basic legal skills**

This is not the best time to find out that your flak vest doesn’t fit!!

Concluding Observations

Almost every JAG and paralegal will tell you it was their most memorable AF experience!

LAKESIDE GOLF CLUB
THUMRAIT

Concluding Observations

People need to understand that what they are doing in the deployed environment vitally important!

Questions & Comments

Thank you for your attention!!!

Your questions, please!